Head 18: Ministry of Finance

Total Allocation - $6,361,953,418.00

A summary of the Ministry’s Expenditure, Divisions and Projects.
Financial Scrutiny Unit, Parliament of the Republic of Trinidad and Tobago
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About this Guide

This guide provides a summary of expenditure for the Ministry of Finance for the period 2014-2020. It provides Members of Parliament and stakeholders with an overview of the Ministry’s responsibilities. The primary purpose of this guide is to consolidate the information contained within the various Budget Documents pertaining to the Ministry of Finance and provide readers with an analysis of same. This guide is based primarily on:

- Draft Estimates of Recurrent Expenditure;
- Draft Estimates of Development Programme;
- Public Sector Investment Programme;
- Draft Estimates of the Revenue and Expenditure of the Statutory Boards and Similar Bodies and of the Tobago House of Assembly; and
- Auditor General’s Report on the Public Accounts of the Republic of Trinidad and Tobago for the fiscal year 2018.
**Head 18: Ministry of Finance**

**Ministry Overview**

**Mission**
To efficiently and effectively manage the economy of Trinidad and Tobago through the development and implementation of innovative policies to the benefit of all citizens.

**Vision**
The Ministry of Finance is a world class organisation that:

- Implements balanced macro-economic fiscal policies and initiatives;
- Facilitate the expansion and diversification of the economy;
- Ensures fiscal sustainability; and
- Is responsive to the global environment.

The Ministry of Finance is responsible for managing the financial resources of the Government. The Ministry’s mandate seeks to facilitate revenue collection and revenue management; budget planning, preparation and management; the formulation and promotion of national fiscal and economic policy; trade facilitation and border control; debt management and the management of the State Enterprises Sector.

The core values of the Ministry are:

- Integrity;

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- Good governance;
- Transparency;
- Quality service;
- Customer-oriented;
- Collaboration; and
- Open communication.

**Minister:** The Honourable Mr. Colm Imbert, MP  
**Minister in the Ministry of Finance:** Senator the Honourable Allyson West  
**Permanent Secretary:** Mr. Vishnu Dhanpaul  
**Permanent Secretary:** Mrs. Suzette Taylor-Lee Chee  
**Permanent Secretary (Ag.):** Mrs. Michelle Durham-Kissoon
Divisions

The Ministry of Finance is organized into divisions in order to achieve the diverse responsibilities that fall under the remit of the Ministry. These divisions are:

**Budget Division**

The Work of the Budget Division within the Ministry of Finance is derived from the responsibilities assigned to the Minister with responsibility for finance under Section 113(1) of the Constitution and the Exchequer an Audit Act, Chapter 69:01. In assisting the Minister of Finance in the discharge of this responsibility, the Budget Division is responsible for the preparation, administration, control and post evaluation of the annual Estimates of Revenue and Expenditure. It comprises of five (5) units namely:

- Expenditure Unit;
- Revenue Unit;
- Finance Committee/FAC/Funds;
- Training and Human Resources and Statistical Unit; and
- Computer Unit.²

**Central Tenders Board**

The Central Tenders Board was established by Act No. 22 of 1961 (hereinafter referred to as the legislation) to ensure that the proper procedures are followed to obtain the most suitable supplies and services from available sources.³

**Corporate Communications Unit**

The Corporate Communications Unit is responsible for planning, coordinating and supporting all communication activities of the Ministry of Finance. This includes the creation, implementation and management of communications programs designed to effectively describe and promote the Ministry and its various Divisions. The department spearheads the development and implementation of appropriate plans and strategies designed to communicate information to relevant stakeholders and is responsible for the development and implementation of the Communication strategy for the Ministry of finance and its divisions.⁴

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**Customs and Excise Division**

Customs controls and Customs Services play a key role in assisting Governments to achieve their national and international policy aims. The Customs and Excise Division through the laws under which the Division is empowered to act, seeks to facilitate trade, protect and collect all revenue due to the state, eliminate unfair trade practices and smuggling of illicit drugs, arms and ammunition. Its main objectives are to provide public contact staff with a greater understanding of their role in interfacing with the public and to ensure a professional image for the public service. The division is made up of fourteen (14) Sections as follows:5

- Preventive
- Warehouses
- Central Services
- ASYCUDA
- Regional Training School
- Legal
- Excise
- Long Room
- Valuations
- Approved Undertakings
- Classification
- Guards and Extra Guards
- Administration
- Ports

**Economic Management Division**

The Economic Management Division (EMD) was established by Cabinet Minute on June 12, 2008. The work programme of the EMD is segmented under two (2) major areas, Debt Management (Debt Management Unit) and Macro Fiscal Programming (Macro Fiscal Programming Unit).6

**Financial Intelligence Unit**

The Financial Intelligence Unit (FIU) of Trinidad and Tobago was incorporated under the Financial Intelligence Unit of Trinidad and Tobago Act of 2009. The role of the unit is to implement the anti-money laundering and combatting the financing of terrorism policies of the Financial Action Task Force (FATF) – an intergovernmental organization set up by the Group of Seven industrialized countries. The FIU would be the primary institution for the collection of financial intelligence and information and the analysis, dissemination, and exchange of such financial intelligence including information among law enforcement authorities, financial institution and listed Business (As stated under the Proceeds of Crime (Amendment) Act, 2009) in Trinidad and Tobago and internationally.7

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**General Administration Division**

The role and function of the general administration division is to provide and maintain a comfortable, safe and secure physical working environment and to procure and allocate financial and other resources and to ensure the optimal utilization of such resources.⁸

**Inland Revenue Division**

The Inland Revenue is a Division of the Ministry of Finance and is administered by a Board consisting of five Commissioners, one of whom is appointed “Chairman”. The Board of Inland Revenue develops broad policies and programmes for the administration of the tax laws and directs, guides, co-ordinates, controls and evaluates the activities of the Inland Revenue Division.⁹

**Investments Division**

The Investments Division of the Ministry of Finance was established in January 1992. The Division manages, monitors and advises on the rationalization of Government’s equity holdings in commercial enterprises. The Division is also responsible for conducting management/performance audits of State Enterprises, to ensure that they operate in an efficient and effective basis and that they discharge their obligations with respect to public accountability. The Minister of Finance (Corporation Sole) has responsibility for the State’s entire portfolio of investments of which the State Enterprise Sector is a major element.¹⁰

**National Insurance Appeals Tribunal**

The National Insurance Appeals Tribunal is succinctly but effectively described in the Mission Statement as “to act as the first line of adjudication between the Appellant and the National Insurance Board ensuring timely determination of Appeals based on Openness, Fairness and Impartiality and to pursue ways and means for the continued development of Appeals Tribunal to keep astride with the international standards of Social Security appeals machinery.” Tribunals have been preferred to courts for settling disputes in the social services on grounds of speed, cheapness, accessibility and informality. These characteristics assist the Appellant in exercising his rights more effectively. The decisions of the National Insurance Appeals Tribunal are subject to review by the courts on Appeal or by Judicial Review¹¹.

**Office of the Supervisor of Insolvency (OSI)**

The OSI is a regulatory organization charged with the responsibility of monitoring, protecting and strengthening the insolvency system of Trinidad and Tobago. The role of the insolvency administration is to provide a fair and effective system for the restoration of assets

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to productive use, a framework for debtor counseling, a public record of estates, and encouragement for viable businesses to reorganize, and a deterrent to abuse. This role is carried out jointly with private sector trustees licensed by the Supervisor and with the Courts.12

**Public Private Partnership Unit**

The PPP Unit was established in the Ministry of Finance, Investments Division, in August of 2011 as part of an initiative to promote public private partnerships for infrastructure in Trinidad and Tobago.13

**Strategic Management and Execution Office (SMO)**

In November 2011, the Strategic Management and Execution Office was established in the Ministry of Finance, as per Cabinet Minute No. 3138. The primary responsibility of the Strategic Management and Execution Office is the oversight of the management, execution and progress reporting of Budget Measures, and the program and projects initiatives that are needed to be implemented to drive the desired outcomes.14

**Tax Treaty Unit**

The Tax Treaty Unit was established by Cabinet Minute 2248 on December 3, 1987, to service both the Permanent Double Taxation Team and the Double Taxation Negotiating Team. The Unit also serves as a resource base for the Ministry on International Taxation matters with a specific focus on the negotiation of international taxation treaties.15

**Treasury Division**

The major function of the Treasury Division is to ensure that proper accounting can be given to Parliament. This will therefore include the provision of financial accounting services and systems and the production of the Consolidated Accounts of Trinidad and Tobago. The Division is headed by the Comptroller of Accounts and to facilitate its functions the Division is structured into the following Branches: Financial Management, Treasury Management, and Pensions Management.16
**Treasury Solicitor’s Division**

The role and function of the Treasury Solicitor’s Division of the Ministry of Finance (“the Ministry.”) essentially is to render legal advice on all matters within the portfolio of responsibilities of the Minister of Finance (“the Minister”) and by extension the Ministry.\(^\text{17}\)

**Valuation Division**

The Valuation Division was created by an Act of Parliament, “The Valuation of Land Act” Chapter 58:03 of 1969 to *inter alia* create the functionary of the Commissioner of Valuations who was to be responsible for making valuations of every parcel of land in Trinidad and Tobago (including buildings, plant and machinery) for all purposes required by Government, subject to Presidential exemption from such valuations.\(^\text{18}\)


Statutory Boards and Other Bodies

- Central Tenders Board
- National Insurance Appeals Tribunal
- Office of the Supervisor of Insolvency
- Strategic Management and Execution Office (SMO)
- Trinidad and Tobago Unit Trust Corporation
- National Lotteries Control Board
- National Insurance Property Development Company Limited
- National Insurance Board of Trinidad and Tobago

State Enterprises

Wholly Owned Enterprises

- BWIA West Indies Limited (New BWIA)
- Caroni (1975) Limited
- Clico Trust Corporation Limited (Clico Investment Fund)
- Export-Import Bank of Trinidad and Tobago Limited (EXIMBANK)
- First Citizens Holdings Limited
- Portfolio Credit Management Limited
- Sugar Manufacturing Company Limited
- Taurus Services Limited
- Trinidad and Tobago Business Development Limited
- Trinidad and Tobago International Financial Centre Management Company Limited
- Trinidad and Tobago (BWIA International) Airways Corporation (Old BWIA)
- Trinidad and Tobago Forest Products Company Limited

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19 Trinidad and Tobago Gazette website accessed on August 10, 2019: http://news.gov.tt/sites/default/files/E-Gazette/Gazette%202017/Gazettes/Gazette%20No.%2010%20of%202017.pdf
• Rum Distillers Company Limited

**Majority Owned**

• Caribbean Airlines Limited
• National Enterprises Limited

**Indirectly Owned Enterprises**

• Caribbean Leasing Company Limited
• Colonial Life Insurance Company Limited
• First Citizens Bank (Barbados)Limited
• First Citizens Brokerage and Advisory Services
• First Citizens Financial Services (St. Lucia) Limited
• First Citizens Investment Services (Barbados) Limited
• First Citizens Securities Trading Limited
• First Citizens (St. Lucia) Limited
• NEL Power Holdings Limited

**Minority Owned Enterprises**

• Trinidad and Tobago Development Finance Limited
• Caribbean Investment Corporation
• DFL Caribbean Holdings Limited

• Caribbean Development Network Limited
• Caribbean Microfinance Limited
• First Citizens Asset Management Limited
• First Citizens Bank Limited
• First Citizens Costa Rica S.A.
• First Citizens Holdings Limited
• First Citizens Investment Services Limited
• Frist Citizens Trustee Services Limited
Legislation Related to the role and function of the Ministry of Finance


- Legal Notice No. 157 of 2019 – The Companies Act, Chap. 81:01

- Financial Institutions Act Chap 79:09

- Laws of Trinidad and Tobago – Customs Act

- Legal Notice 163 of 2017: The Petroleum Act

- The Provisional Collection of Taxes Order, 2017

- Finance (No.3) Act No. 10 of 2016

- Finance Act No. 1 of 2016

- The Public Procurement and Disposal of Public Property Act 1 of 2015

- Appropriation (Financial Year 2012) Act, 2011

- The Property Tax Act, 2009

- Legal Notice No. 158 of 2019 – The Companies Act, Chap. 81:01

- The Non-Profit Organisations (Prescribed Forms and Fees) Rules, 2019

- Finance Act No. 15 of 2017

- Laws of Trinidad and Tobago – Civil Service Act Chapter: 23:01

- Finance Act No. 2 of 2017

- Finance (No.2) Act No. 7 of 2016

- The Finance Act, 2015

- Finance Act, 2012

- The Finance Act 2010

- Act No. 17 of 2009, An ACT to amend the Valuation of Land Act

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• The Central Bank (Amendment) Act, 2009
• The Finance Act, 2009
• The Finance (Supplementary Appropriation)(2008) Act, 2009
• The Insurance (Amendment) Act, 2009
• The Finance (Supplementary Appropriation)(2007) Act 2009
• The Financial Institutions Act 2008
• Appropriation Act 2008
• The Draft Financial Institutions Bill, 2008
• Finance Act 2007
• Proposed Legislation – Securities Act 2007
• The Bankruptcy and Insolvency Act 2007
• The Finance (Supplementary Appropriation) Act 2007
• The Insurance Act 2007
• The Heritage and Stabilisation Fund Act No. 6 of 2007
• The Freedom of Information Act 1999
• Central Tenders Board Act Chapter 71:91
• Valuation of Land Act Chap 58: 03, Act 18 of 1969
18 – MINISTRY OF FINANCE

Ministry of Finance – Inland Revenue Division

Contracts

Formal contracts between the Ministry of Finance and a provider for janitorial and security services at the Inland Revenue Division Tower, were seen effective from February 5, 2018. However, during the period October 1, 2017 to February 4, 2018, no contractual agreements were seen in respect of these services for which payments were made to the same providers.

ACCOUNTS OF RECEIVERS OF REVENUE

 Receivers of Revenue are responsible for all aspects of the collection of revenue and for rendering proper account of the sums received under specific Heads of Revenue assigned to them. The Letter of Appointment which is issued to each Receiver of Revenue states inter alia:

“In order that there may be no misunderstanding, it is emphasized that under the heading of collection your responsibility covers all the following stages:

- Ascertaining the existence of liabilities
- Ensuring that correct charges are levied
- Establishing written records of sums due and paid
- Taking proper steps to secure payment.”

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FN1 – Comptroller of Accounts, Ministry of Finance
FN2 – Chairman Board of Inland Revenue, Ministry of Finance
FN3 – Comptroller of Customs and Excise, Ministry of Finance

The Ministry of Finance has oversight for Customs and Excise Division (Customs) and Inland Revenue Division (IRD). Evidence of an information system to monitor and coordinate revenue collection from Receivers of Revenue was not seen.

**Revenue Control**

Differences were noted at Customs between the total receipts as per Statement of Receipts and Disbursements, Digital Cash Book and Treasury Card. Details are as follows:

<table>
<thead>
<tr>
<th>Particulars</th>
<th>Amounts ($)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Statement of Receipts and</td>
<td>3,815,955,981.24</td>
</tr>
<tr>
<td>Disbursements</td>
<td></td>
</tr>
<tr>
<td>Digital Cash Book</td>
<td>3,713,822,902.73</td>
</tr>
<tr>
<td>Treasury Card</td>
<td>3,815,955,529.66</td>
</tr>
</tbody>
</table>

- The difference of $102,133,351.41 between the Statement of Receipts and Disbursements and the Digital Cash Book was due to variances in cash under 10 sub-items totalling $9,171,181.52 and Inter Departmental Adjustments (IDAs) totalling $92,962,169.89.
- The Revenue Abstract bore no evidence of certification by a responsible official. This is one of the key documents used to update the figures in the Digital Cash Book which is instrumental in producing the annual Statement of Receipts and Disbursements.

**Information Systems (IS)**

Audit of the information systems in use for the collection of Revenue at the Customs and Excise Division (Customs) and the Inland Revenue Division (IRD) was conducted. The process of accounting for revenue remitted to the Treasury Division, Ministry of Finance by Customs and IRD, was also examined. Details are highlighted in the succeeding paragraphs.
The objective of the audit was to assess and obtain reasonable assurance that revenue reported in the Statements of Receipts and Disbursements from the Divisions are free from material misstatements by testing the following:

- Input data is accurate, complete and authorised;
- Data is processed as intended in an acceptable time period;
- Data stored is accurate and complete;
- Outputs are accurate and complete, and
- A record is maintained to track the process of data from input to storage and to the eventual output.

Although both Customs and IRD fall under the purview of the Ministry of Finance they operate in silos in that:

- There is no collaboration, interface or integration between IT systems of two Divisions.
- Neither the applications at Customs nor those at IRD are interfaced with the General Ledger Systems at the Treasury Division.

Hence, reconciliation of revenue collected by the Divisions with Treasury Division’s books of accounts is done manually. This lacks efficiency and increases the risk of errors not being detected in a timely manner.

In the case of Customs, appeals on assessment are processed manually. If a client is successful in the appeal and is due a refund, this is paid by the Treasury Division. This adjustment is not entered in Automated Systems for Customs Data (ASYCUDA). The information generated from ASYCUDA may not be reliable and accurate.

**IT Controls**

**Customs and Excise Division**

1. A number of weaknesses was noted in the application controls which can lead to unauthorised access to the system and which may result in the inaccurate recording of revenue and the risk of data becoming compromised.
2. There is a lack of segregation of duties in operating ASYCUDA in certain areas such as cashing and examination of containers. The Division has reported that this is a result of inadequate staffing. The organization chart of the IT Unit was not provided to enable audit to determine whether the organisational structure supported adequate segregation of duties.
3. Officers at all levels have the ability to input, validate and make certain changes on the system which can result in unauthorised transactions being processed and possible revenue leakages.
4. The ASYCuda at Customs was configured to classify containers for different levels of examination based on criteria set by the Risk Management Unit of the Customs and Excise Division. Documented criteria were not provided for audit to ascertain whether they were aligned to the requirements of the Customs Act, Chapter 78:01.

**Inland Revenue Division**

1. Audit was not granted access to conduct a walkthrough of the application at the Inland Revenue Division. This resulted in the inability to test the application controls. This test would have determined if these controls were robust enough to protect the system from unauthorised access, modification or disruption to the Division’s operations in the collecting and recording of taxes. Audit was therefore, unable to obtain reasonable assurance of the revenue collected, brought to account and reported.

**Treasury Division**

1. The Treasury Division utilises both manual and computerised systems in the recording of revenue remitted by collectors of revenue. Currently, there is a number of stand-alone systems in use at the Treasury with no integration or interface of systems with Customs or IRD. Reconciliations with treasury cards are done manually. The technical capability of the systems is a challenge since these were implemented years ago.

**General Ledger System (GLS)**

Audit was informed that the computerised General Ledger System (GLS) ‘drops’ data occasionally. When this happens the information has to be re-entered. Additionally, there are times the application freezes. This can result in errors in the statements generated if figures are not reentered or if they are re-entered incorrectly. Moreover, certain aspects of this system are performed manually, for example:

- Treasury Cards are generated from the GLS and are exported to a Microsoft Word document. Amendments can be made in these documents which can result in changes to dates and figures on the Treasury Cards.
- The system of reconciling revenue figures of the Ministries and Departments with the Treasury Cards is manual. Certain Ministries and Departments are using the Treasury Cards to prepare the Statement of Receipts and Disbursements.
Consolidated Statement of Arrears of Revenue

A Consolidated Statement of Arrears of Revenue at 30th September, 2018 submitted by the Permanent Secretary, Ministry of Finance on the basis of Statements of Returns of Revenue received showed Arrears of Revenue totalling $34,473,906,228.00 an increase of $5,387,139,383.00 or 18% from the previous year’s balance of $29,086,766,845.00.

Returns of Arrears of Revenue for certain accounts were not received by the Ministry from 12 Receivers of Revenue for 2018.

FN2 – CHAIRMAN BOARD OF INLAND REVENUE, MINISTRY OF FINANCE

The Inland Revenue Division has informed the Permanent Secretary, Ministry of Finance of its drive of encouraging voluntary compliance to reduce the incidence of new liabilities going into debt. The Taxes on Income and Profits of $29,424,200,259.00 for 2018 showed an increase of $3,761,473,204.00 or 14.7% when compared to the previous year’s balance of $25,662,727,055.00.

SPECIAL AUDIT REPORTS

Follow-up Audit on the Provision of Pharmaceuticals in the Public Health Sector

Recommendations

The Ministry should ensure that prior to the commencement of any project that funds are identified so that there are no delays in the project. Also that there should be timely consultation with the Ministry of Finance so that there are no delays in the release of the necessary funds to meet its contractual obligations on the project
Key Statements from 2018/2019 Standing Finance Committee Debate

During the Standing Finance Committee debate of 2018/2019, the following statement was made in relation to the emphasis of the Ministry of Finance for fiscal year 2018/2019\(^{22}\):

“The Ministry of Finance is responsible for ensuring that the salaries of public servants are paid, managing the Government’s finances, of raising revenue through taxation and other revenue-raising measures such as borrowing and assets sales.”

- Minister of Finance

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Information Technology and Infrastructure

The Ministry of Finance utilised $16.9 million for the Inter-American Development Bank (IDB) assisted project for the Establishment of the Integrated Financial Management Information System (IFMIS). The review and verification of the supply of software for hardware configuration was completed in March 2019. Four (4) consultancies were procured to undertake work in the areas of IT Supervision, Internal Audit, Budget Reform and Treasury Reform.

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Supplementation of Appropriation for the fiscal year 2019

Proposals for Supplementation of Appropriation, withdraw funds from the Consolidated Fund and add them to a specific Item under a Head of Expenditure. During fiscal 2018/2019, it was necessary to have a Supplementation of Appropriation of resources in the sum of One Thousand, Eight Hundred and Thirty Nine Million, One Hundred and Eighty-Nine Thousand, Three Hundred Dollars ($1,839,189,300) to fund urgent and critical Recurrent and Capital Expenditure in areas where insufficient or no allocation was provided. The source of these additional funds is the Consolidated Fund:

- Personnel Expenditure - $18,500,000
- Goods and Services - $371,240,800
- Minor Equipment Purchases - $13,580,000
- Current Transfers and Subsidies - $1,144,448,500
- Current Transfers to Statutory Boards and Similar Bodies - $230,000,000
- Development Programme - $61,420,000

24 Standing Finance Committee Hansard for the Supplementation of Appropriation for fiscal year 2019, accessed on October 7, 2019:
http://www.ttparliament.org/reports/p11-s4-H-20190510-SFC-R2.pdf
The Ministry of Finance was granted the following supplementations of appropriation:

**Recurrent Expenditure - $709,000,000**

04/009/11 – Infrastructure Development Fund - $709,000,000

- The sum is required to reimburse the Infrastructure Development Fund (IDF) vote. Funds were transferred from this vote to finance exit costs associated with the Petroleum Company of Trinidad and Tobago (Petrotrin).
The Ministry’s total allocation as a percentage of the National Budget for the period 2014 to 2020.

<table>
<thead>
<tr>
<th>Year</th>
<th>Total Allocation</th>
<th>National Budget</th>
<th>Percentage of National Budget</th>
</tr>
</thead>
<tbody>
<tr>
<td>2014</td>
<td>$11,370,279,333.00</td>
<td>$65,020,886,424.00</td>
<td>17.49%</td>
</tr>
<tr>
<td>2015</td>
<td>$7,308,271,064.00</td>
<td>$61,966,922,675.00</td>
<td>11.79%</td>
</tr>
<tr>
<td>2016</td>
<td>$5,084,786,745.00</td>
<td>$56,573,913,053.00</td>
<td>8.99%</td>
</tr>
<tr>
<td>2017</td>
<td>$4,069,143,632.00</td>
<td>$54,883,153,410.00</td>
<td>7.41%</td>
</tr>
<tr>
<td>2018</td>
<td>$5,190,303,580.00</td>
<td>$54,211,726,813.00</td>
<td>9.57%</td>
</tr>
<tr>
<td>2019</td>
<td>$6,878,879,838.00</td>
<td>$54,149,378,860.00</td>
<td>12.70%</td>
</tr>
<tr>
<td>2020</td>
<td>$6,361,953,418.00</td>
<td>$58,058,338,392.00</td>
<td>10.96%</td>
</tr>
</tbody>
</table>

Total allocation to the Ministry of Finance as a percentage of the National Budget decreased by (1.75) % between the financial years 2019 and 2020.

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25 For the Financial Years 2014-2018, actual figures were used to calculate total allocation. However, estimates were used to calculate the total allocation for the Financial Years 2019 and 2020.
26 Total Allocation for the Ministry of Finance = Recurrent Expenditure + Consolidated Fund Expenditure
27 The National Budget = Recurrent Expenditure + Development Programme Expenditure Consolidated
Where the Ministry spends its money

2020 Estimates of Expenditure

The budget allocation in the sum of $6,361,953,418.00 for the Ministry of Finance is comprised of:

- The Draft Estimates of Recurrent Expenditure in the sum of $6,272,622,418.00; and
- The Draft Estimates of Development Programme, Consolidated Fund in the sum of $89,331,000.00

The Estimates of Recurrent Expenditure include:

- 01 Personnel Expenditure - $368,258,520.00
- 02 Goods and Services - $565,766,017.00
- 03 Minor Equipment Purchases - $21,668,580.00
- 04 Current Transfers and Subsidies - $4,213,751,200.00
- 07 Debt Servicing - $1,103,178,101.00

The Ministry of Finance recurrent expenditure and consolidated fund expenditure as a percentage of the total Recurrent Expenditure and total Consolidated Fund respectively were 11%, and 3%.

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28 Head 18 - Ministry of Finance, Sub-Head 04 – Current Transfers and Subsidies, Sub-Item 11- Infrastructure Development Fund (IDF) (Infrastructure Development Fund allocation is part of the Ministry of Finance recurrent allocation for the financial year. Therefore, the total recurrent expenditure for the Ministry of Finance include the IDF funding.
Total Budget Allocation for the Ministry of Finance

- **$4,213,751,200.00, 66%**
- **$1,103,178,101.00, 17%**
- **$368,258,520.00, 6%**
- **$565,766,017.00, 9%**
- **$21,668,580.00, 0%**

- Personnel Expenditure
- Goods and Services
- Minor Equipment Purchases
- Current Transfers and Subsidies
- DEV PROG-Consolidated Fund - Multi-Sectoral and Other Services
<table>
<thead>
<tr>
<th></th>
<th>01 Personal Expenditure</th>
<th>02 Goods and Services</th>
<th>03 Minor Equipment Purchases</th>
<th>04 Current Transfer and Subsidies</th>
<th>06 Current Transfers to Stat. Brds. and Similar Bodies</th>
<th>07 Debt Servicing</th>
</tr>
</thead>
<tbody>
<tr>
<td>2014 Actual</td>
<td>$274,692,093.00</td>
<td>$403,483,671.00</td>
<td>$9,619,896.00</td>
<td>$8,915,726,675.00</td>
<td>$39,319,960.00</td>
<td>$1,709,228,106.00</td>
</tr>
<tr>
<td>2015 Actual</td>
<td>$394,311,484.00</td>
<td>$296,145,053.00</td>
<td>$8,473,873.00</td>
<td>$4,747,677,485.00</td>
<td>$36,557,300.00</td>
<td>$1,816,032,767.00</td>
</tr>
<tr>
<td>2016 Actual</td>
<td>$356,537,787.00</td>
<td>$258,304,859.00</td>
<td>$5,740,024.00</td>
<td>$2,841,544,498.00</td>
<td>-$</td>
<td>$1,616,826,258.00</td>
</tr>
<tr>
<td>2017 Actual</td>
<td>$323,700,356.00</td>
<td>$255,447,556.00</td>
<td>$1,850,124.00</td>
<td>$1,814,596,777.00</td>
<td>-$</td>
<td>$1,616,527,097.00</td>
</tr>
<tr>
<td>2018 Actual</td>
<td>$343,556,835.00</td>
<td>$448,065,629.00</td>
<td>$4,675,082.00</td>
<td>$2,678,688,624.00</td>
<td>-$</td>
<td>$1,654,141,990.00</td>
</tr>
<tr>
<td>2019 Revised Estimate</td>
<td>$330,369,284.00</td>
<td>$313,641,087.00</td>
<td>$3,425,600.00</td>
<td>$4,630,202,567.00</td>
<td>-$</td>
<td>$1,557,852,770.00</td>
</tr>
<tr>
<td>2020 Estimate</td>
<td>$368,258,520.00</td>
<td>$565,766,017.00</td>
<td>$21,668,580.00</td>
<td>$4,213,751,200.00</td>
<td>-$</td>
<td>$1,103,178,101.00</td>
</tr>
</tbody>
</table>
Summary of Infrastructure Development Fund (IDF) for the period 2014-2020

<table>
<thead>
<tr>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>2014</td>
<td>$5,415,918,000.00</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>2015</td>
<td>$3,300,000,000.00</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>2016</td>
<td>$1,600,000,000.00</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>2017</td>
<td>$800,000,000.00</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>2018</td>
<td>$1,600,000,000.00</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td>$2,306,547,000.00</td>
<td></td>
</tr>
<tr>
<td>2019</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td>$2,677,299,000.00</td>
</tr>
<tr>
<td>2020</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>
Analysis of Recurrent Expenditure

Recurrent Expenditure refers to the payments for expenses which are incurred for the day-to-day operations of the Ministry including Personnel Expenditure, Goods and Services, Minor Equipment Purchases, Current Transfers and Subsidies, Current Transfers to Statutory Boards and Similar Bodies, Debt Servicing.

- The Ministry’s Recurrent Expenditure for Financial year 2020 was estimated at $6,272,622,418.00 which represents 11% of the total Estimated Recurrent Expenditure for the financial year 2020.

- Recurrent Expenditure for Financial Year 2019 was estimated at $6,835,491,308.00 (Revised). Comparing this with the allocation in Financial Year 2020, there is a decrease of $(562,868,890.00) or 8%.

- The largest portion of the allocation has consistently gone to Current Transfer and Subsidies for the years 2014-2020. This figure has fluctuated over the period, but averaged 62% of the Ministry’s total allocation.

- For the years 2014 to 2020, Debt Servicing Expenditure received the second largest of the total allocation of the Ministry of Finance with an average of 26% of the Ministry’s total allocation.

- In 2020 Personnel Expenditure will account for 5.87% of the Ministry’s total recurrent expenditure. Comparing this with the allocation in Financial Year 2019 (Revised), there is an increase of 1.04%.

- Minor Equipment and Purchases and Current Transfers to Statutory Boards and Similar Bodies received the lowest portion of the Ministry’s allocation for the period 2014 to 2020, with Current Transfers to Statutory Boards and Similar Bodies receiving no allocation for the years 2016 – 2020.

- The actual/estimated expenditure for the six (6) sub heads has been fluctuating over the seven (7) year period, with a marginal decrease in financial year 2020 in comparison to financial 2019.
2018 Actual

- 01 Personnel Expenditure: 52%
- 02 Goods and Services: 32%
- 03 Minor Equipment: 9%
- 04 Current Transfers and Subsidies: 7%
- 07 Debt servicing: 0%

2019 Revised Estimate

- 01 Personnel Expenditure: 68%
- 02 Goods and Services: 23%
- 03 Minor Equipment: 5%
- 04 Current Transfers and Subsidies: 4%
- 07 Debt servicing: 0%
The allocation of staff expenditure for the financial year 2020 was **$535,728,105.00** which represents an increase of approximately **22%** from the last financial year 2019. The following table provides a breakdown of all expenditure related to staff from 2018-2020.

### Summary of Staff and Pay for the period 2018 to 2020

<table>
<thead>
<tr>
<th>Category</th>
<th>2018 Actual</th>
<th>2019 Revised</th>
<th>2020 Estimates</th>
</tr>
</thead>
<tbody>
<tr>
<td>Personnel Expenditure</td>
<td>$343,056,835.00</td>
<td>$830,689,284.00</td>
<td>$362,258,520.00</td>
</tr>
<tr>
<td>Uniforms</td>
<td>$19,824,000.00</td>
<td>$116,616.00</td>
<td>$27,113,385.00</td>
</tr>
<tr>
<td>Travelling and Subsistence</td>
<td>$21,666,400.00</td>
<td>$17,166,000.00</td>
<td>$30,279,020.00</td>
</tr>
<tr>
<td>Contract Employment</td>
<td>$46,197,898.00</td>
<td>$69,291,000.00</td>
<td>$10,1657,400.00</td>
</tr>
<tr>
<td>Training</td>
<td>$11,111,326.00</td>
<td>$14,936,930.00</td>
<td>$8,243,700.00</td>
</tr>
<tr>
<td>Short-Term Employment</td>
<td>$18,231,046.00</td>
<td>$18,500,000.00</td>
<td>$21,819,770.00</td>
</tr>
<tr>
<td>Employees Assistance Programme</td>
<td>$41,155.00</td>
<td>$71,920.00</td>
<td>$446,950.00</td>
</tr>
<tr>
<td>Travelling - Direct Charges</td>
<td>$802,946.00</td>
<td>$916,560.00</td>
<td>$1315,360.00</td>
</tr>
<tr>
<td>University Graduate Recruitment Programme</td>
<td>$-</td>
<td>$-</td>
<td>$1000,000.00</td>
</tr>
</tbody>
</table>

---

30 Direct charges to the consolidated funds are not included in the appropriation bill. Direct charges are items of expenditure which are charged to the consolidated fund but not required to be included in the Appropriation Act. They are itemized in the draft estimates of expenditure and include salary, allowances, Gov’t Contribution to NIS of General Administration, Customs and Excise Division, Inland Revenue Division, Treasury Division, Financial Intelligence Unit and University Graduate Recruitment Programme. Therefore, total appropriation plus direct charges will constitute total budgeted expenditure for the year.

Summary of Development Programme Expenditure for the period 2014-2020

Development Programme is capital expenditure aimed at improving and enhancing development in different areas of Trinidad and Tobago which includes; human resources, economic and social development.

The Public Sector Investment Programme (PSIP), which represents the capital expenditure component of the National Budget, is the instrument used by Government to effect its vision and policies. It is a budgeting and strategic planning tool made up of projects and programmes, designed to realise the goals set out in the Government’s overarching policy.

The PSIP budget document provides a detailed description of the programmes and projects and includes a review of the implementation of projects and programmes in the previous financial year and highlights the major projects and programmes to be implemented in the upcoming financial year.

- The Public Sector Investment Programme is intended to achieve:
  - the country’s social and economic development goals; and
  - enhance the quality of life of all citizens.

Proposed Key Transformation Programmes for the Next Medium Term

The Digital Government Programme, previously the Public Sector Reform Computerization Programme, is the catalyst towards achieving a Digital Society. To this end, an estimated $36.0 million is projected to be spent on a suite of projects including the Implementation of the National ICT Plan, Development of an Integrated Financial Management System (IFMIS) for the Ministry of Finance.
Summary of Development Programme Expenditure for the period 2014-2020

<table>
<thead>
<tr>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>Consolidated Fund</td>
<td>$18208,932.00</td>
<td>$9073,102.00</td>
<td>$5833,309.00</td>
<td>$57021,722.00</td>
<td>$61175,420.00</td>
<td>$43388,530.00</td>
<td>$89331,000.00</td>
</tr>
</tbody>
</table>
### Noteworthy Development Programme Estimates in 2017-2020

The table below lists the projects that have experienced irregular variances in estimates for funding received under the Ministry of Finance: 32

<table>
<thead>
<tr>
<th>Development Programme 2019 Projects</th>
<th>2017 Actual</th>
<th>2018 Actual</th>
<th>2019 Revised Estimate</th>
<th>2020 Estimate</th>
</tr>
</thead>
<tbody>
<tr>
<td>09/005/06/A017 Development of an Integrated Financial Management Information System (IFMIS)</td>
<td>$1,256,335.00</td>
<td>$10,730,972.00</td>
<td>$16,881,000.00</td>
<td>$23,000,000.00</td>
</tr>
<tr>
<td>09/005/06/A031 Networking of Treasury Building</td>
<td>$327,875.00</td>
<td>$791,605.00</td>
<td>$-</td>
<td>$2,000,000.00</td>
</tr>
<tr>
<td>09/005/06/A057 Establish of the Trinidad and Tobago Revenue Authority</td>
<td>-</td>
<td>$1,564,025</td>
<td>$2,500,000.00</td>
<td>$7,500,000.00</td>
</tr>
<tr>
<td>09/005/06/A058 Upgrade of the Integrated Global Payroll System and Integrated Human Resource Information System (IHRIS)</td>
<td>$34,881,825.00</td>
<td>$28,602,072.00</td>
<td>$5,211,465.00</td>
<td>$14,929,000.00</td>
</tr>
<tr>
<td>09/005/06/A059 Implementation of Property Tax Regime</td>
<td>$15,227,604.00</td>
<td>$11,624,314.00</td>
<td>$5,739,437.00</td>
<td>$7,000,000.00</td>
</tr>
<tr>
<td>09/005/06/A062 Establishment of the Office of Procurement Regulator</td>
<td>-</td>
<td>$3,500,000.00</td>
<td>$803,930.00</td>
<td>$1,000,000.00</td>
</tr>
</tbody>
</table>

---

Status of New Projects from the Financial Year 2017

For the financial year 2017, the following new projects were scheduled for implementation under the Ministry of Finance, and as such require further inquiry on the progress of completion:

<table>
<thead>
<tr>
<th>Development Programme 2017 Projects</th>
<th>2017 Actual</th>
<th>2018 Actual</th>
<th>2019 Revised Estimate</th>
<th>2020 Estimate</th>
</tr>
</thead>
<tbody>
<tr>
<td>09/005/06/A058 Upgrade of the Integrated Global Payroll System and Integrated Human Resource Information System (IHRIS)</td>
<td>$34,881,825.00</td>
<td>$28,602,072.00</td>
<td>$5,211,465.00</td>
<td>$14,929,000.00</td>
</tr>
<tr>
<td>09/006/06/A059 Implementation of Property Tax Regime</td>
<td>$15,227,604.00</td>
<td>$11,624,314.00</td>
<td>$5,739,437.00</td>
<td>$7,000,000.00</td>
</tr>
</tbody>
</table>

Status of New Projects for the Financial Year 2018

For the financial year 2018, the following new projects were scheduled for implementation under the Ministry of Finance, and as such require further inquiry on the progress of completion:

<table>
<thead>
<tr>
<th>Development Programme 2018 Projects</th>
<th>2018 Actual</th>
<th>2019 Revised Estimate</th>
<th>2020 Estimate</th>
</tr>
</thead>
<tbody>
<tr>
<td>09/005/06/A061 Implementation of a File Tracking System</td>
<td>$464,670.00</td>
<td>-</td>
<td>-</td>
</tr>
<tr>
<td>09/005/06/A062 Establishment of the Office of Procurement Regulator</td>
<td>$3,500,000.00</td>
<td>$803,930.00</td>
<td>$1,000,000.00</td>
</tr>
<tr>
<td>09/005/06/A063 Establishment of the Gaming Commission</td>
<td>-</td>
<td>-</td>
<td>$5,000,000.00</td>
</tr>
</tbody>
</table>

Status of New Projects for the Financial Year 2019

For the financial year 2019, the following new projects were scheduled for implementation under the Ministry of Finance, and as such require further inquiry on the progress of completion:

<table>
<thead>
<tr>
<th>Development Programme 2019 Projects</th>
<th>2019 Revised Estimate</th>
<th>2020 Estimate</th>
</tr>
</thead>
<tbody>
<tr>
<td>09/005/06/A064 Networking of Victoria Court (Queen Street Office)</td>
<td>-</td>
<td>$1,000,000.00</td>
</tr>
<tr>
<td>09/005/06/F131 Refurbishment of Victoria Court</td>
<td>$2,664,005.00</td>
<td>$1,000,000.00</td>
</tr>
</tbody>
</table>


# New Projects for the Financial Year 2020

The new projects that received funding in the 2020 financial year:

<table>
<thead>
<tr>
<th>Development Programme 2019 Projects</th>
<th>2020 Estimate</th>
</tr>
</thead>
<tbody>
<tr>
<td>09/005/06/A065 Upgrade of Security – Ministry of Finance</td>
<td>$5,000,000.00</td>
</tr>
</tbody>
</table>

---

Committee Reports related to the Ministry of Finance

THIRTEENTH REPORT OF THE PUBLIC ACCOUNTS COMMITTEE

Examination of the Report of the Auditor General on the Public Accounts of the Republic of Trinidad and Tobago for the Financial Year 2016 with specific reference to the Ministry of Finance.

<table>
<thead>
<tr>
<th>Recommendation No.</th>
<th>Report Recommendations/Endorsements</th>
<th>Ministerial Responses</th>
<th>Area requiring funding or follow-up</th>
</tr>
</thead>
</table>
| 1. Status of Integrated Financial Management Information System (IFMIS) | • The PAC endorses the MOF for the steps taken to implement IFMIS and request that the MOF provide a status update on the implementation of IFMIS by February 28, 2018; and  
• The MOF should ensure that the sub-reforms for the new PFM system take place by February 28, 2018 and submit a report to the Parliament on the status of the initiatives being undertaken to implement the sub-reforms. | • In November 2017 the Ministry of Finance, via the Central Tenders Board invited a list of nineteen (19) individuals to submit their CVs for evaluation for four key consultancies for reforms in the Treasury Function, Budget Preparation and Execution, IT Supervision, and reforms of the Internal Audit Function.  
• Seven (7) persons responded.  
• The IDB procurement process requires a minimum of three candidates for the procurement process to be considered competitive.  
• Consequently the selection process for the consultants for reforms in the Treasury Function, Budget Preparation and Execution, and the Internal Audit Function, was terminated. The selection of a long Term IT Supervisor was completed.  
• In January 2018, the PFMMU sent to the IDB, for its no-objection, Expressions of Interest (EOI) documents for the Long- | Status of procurement of the IFMIS.  
Recent Development from the Auditor General Report 2018.  
It was reported by the Comptroller of Accounts that a contract was entered into with a vendor in September 2018 to procure an IFMIS. The Project Charter document has been completed and the Project Plan has been finalized. In January 2019, the hardware for the IFMIS Project was received. Work is in progress to effect software and business processes changes. |
term Consultants for Treasury, Budget and Internal Audit reforms. The no-objection was obtained at end-February, and the PFMMU will restart the procurement process for these consultants in March 2018.

Recent Development from the Auditor General Report 2017

The Chairman, Central Tenders Board by memorandum dated 3rd April, 2018 agreed to the award of a contract to FreeBalance Inc. for the procurement of IFMIS for the Ministry of Finance at a total cost of US$14,790,496.20.

### Relevant Budgetary Allocations

<table>
<thead>
<tr>
<th>Development Programme 2019</th>
<th>Projects</th>
<th>2017 Actual</th>
<th>2018 Actual</th>
<th>2019 Revised Estimate</th>
<th>2020 Estimate</th>
</tr>
</thead>
<tbody>
<tr>
<td>09-005-06-A-017</td>
<td>Development of an Integrated Financial Management Information System (IFMIS)</td>
<td>$1,256,335.00</td>
<td>$10,730,972.00</td>
<td>$16,881,000.00</td>
<td>$23,000,000.00</td>
</tr>
</tbody>
</table>
Statement of the Public Debt

The Statement of the Public Debt reflects the outstanding balances on existing loans. This balance comprised of Local Loans and External Loans, as well as loans and debts serviced under Guarantees and Letters of Comfort.  

---

**Composition of Public Debt for Financial Years 2014 to 2018**

<table>
<thead>
<tr>
<th>Year</th>
<th>Loans Serviced Under Head 18</th>
<th>External Loans</th>
<th>Local Loans</th>
<th>Total</th>
</tr>
</thead>
<tbody>
<tr>
<td>2014</td>
<td>2.265</td>
<td>12.654</td>
<td>34.785</td>
<td>49.704</td>
</tr>
<tr>
<td>2015</td>
<td>2.372</td>
<td>12.398</td>
<td>36.274</td>
<td>51.044</td>
</tr>
<tr>
<td>2016</td>
<td>1.933</td>
<td>19.683</td>
<td>38.59</td>
<td>60.206</td>
</tr>
<tr>
<td>2017</td>
<td>1.531</td>
<td>21.647</td>
<td>43.803</td>
<td>66.981</td>
</tr>
<tr>
<td>2018</td>
<td>1.165</td>
<td>22.908</td>
<td>44.905</td>
<td>68.978</td>
</tr>
</tbody>
</table>

| Variance for 2017/2018 | -0.366 | 1.261 | 1.102 | 1.997 |

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37 Report of the Auditor General on the Public Accounts of the Republic of Trinidad and Tobago for the Financial Year ended September 30, 2018, pgs. 58-59
Analysis of the Public Debt

- The Public Debt was $68,977,535,489.48 as at September 30, 2018.
- There was an overall increase of $1,995,477,213.67 or 3% in the balance representing the Public Debt as at September 30, 2018 as disclosed by the Treasury, due to an increase in local and External Loans.

- Local loans for the financial year 2018 was $44,904,821,301.23 which was an increase of $1,101,407,790.86 or 3% when compared to the figure in the financial year 2017. This was as a result of new bonds being issued during the financial year.

- External debt for the financial year 2018 was $22,908,204,442.71 which is an increase of $1,261,000,295.76 or 6% from the financial year 2017. This was as a result of two new loans agreements that were contracted with Corporacion Andina De Femento (CAF) and the Export-Import Bank of China.

- Loans services under Head 18 for the financial year 2018 was $1,164,509,745.54. This balance decrease by 37% from the figure in financial year 2017 as a result of repayment of amounts outstanding on loans secured by letters of comfort or guaranteed by the State for certain State Enterprises.
## Total revenue to Total Expenditure

The following table provides a comparison of the total Revenue to total Expenditure for the period 2014 to 2018.\(^{38}\)

### Comparison of Total Revenue and Total Expenditure for the financial years 2014 to 2018

<table>
<thead>
<tr>
<th></th>
<th>2014</th>
<th>2015</th>
<th>2016</th>
<th>2017</th>
<th>2018</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Total Revenue</strong> $</td>
<td>$62,380,634,623.24</td>
<td>$60,519,665,416.97</td>
<td>$60,313,756,177.70</td>
<td>$49,002,670,376.00</td>
<td>$51,382,266,583.00</td>
</tr>
<tr>
<td><strong>Total Expenditure</strong> $</td>
<td>$65,020,886,424.00</td>
<td>$61,966,922,675.00</td>
<td>$56,573,913,053.00</td>
<td>$55,598,436,912.00</td>
<td>$54,955,041,591.00</td>
</tr>
<tr>
<td><strong>Surplus/ (Deficit)</strong> $</td>
<td>$(2,640,251,800.76)</td>
<td>$(1,447,257,258.03)</td>
<td>$3,739,843,124.70</td>
<td>$(6,595,766,536.00)</td>
<td>$(3,572,775,008.00)</td>
</tr>
</tbody>
</table>

Overview

To be accounted for by the Ministry of Finance (Treasury Division)

The Pensions Branch is committed to improving the quality of its operations in order to provide an efficient service to its clientele. The branch is responsible for the administration of Public Service Pension Schemes in accordance with numerous pension laws, regulations and policies. This administration commences with the annual collection and collating of service records in respect of all serving Public Officers and ends with the payment of a monthly pension until the pensioner dies.

In addition to Government Pensions, the Pensions Branch also administers the Widows and Orphans Pension Scheme and the Provident Fund Pension Scheme.

The Widows and Orphans Pension Section maintains the records of eligible male officers who are deemed contributors to the Widows and Orphans Pension Scheme. Payments are calculated in accordance with the existing legislation.

The Provident Fund Pension Section has the responsibility for providing benefits to Government daily-rated employees who are contributors to the Fund.\(^\text{39}\)

20 - PENSIONS AND GRATUITIES

Sub-Analysis of Chart 2.1: Current Transfers 42%

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Table showing Actual Expenditure in Excess of $1Bn for the year ended September 30, 2018

<table>
<thead>
<tr>
<th>Head of Expenditure</th>
<th>Actual Expenditure $</th>
<th>Percentage of Total Expenditure</th>
</tr>
</thead>
<tbody>
<tr>
<td>15 Tobago House of Assembly</td>
<td>2,262,792,772.94</td>
<td>4.17</td>
</tr>
<tr>
<td>18 Ministry of Finance</td>
<td>5,190,330,580.30</td>
<td>9.57</td>
</tr>
<tr>
<td>19 Charges on Account of the Public Debt</td>
<td>9,220,951,347.91</td>
<td>17.0</td>
</tr>
<tr>
<td><strong>20 Pensions and Gratuities</strong></td>
<td><strong>3,194,681,502.66</strong></td>
<td><strong>5.89</strong></td>
</tr>
<tr>
<td>22 Ministry of National Security</td>
<td>3,259,420,835.80</td>
<td>6.01</td>
</tr>
<tr>
<td>26 Ministry of Education</td>
<td>5,503,494,784.39</td>
<td>10.15</td>
</tr>
<tr>
<td>28 Ministry of Health</td>
<td>4,886,922,382.42</td>
<td>9.01</td>
</tr>
<tr>
<td>39 Ministry of Public Utilities</td>
<td>3,060,964,201.79</td>
<td>5.64</td>
</tr>
<tr>
<td>42 Ministry of Rural Development and Local Government</td>
<td>2,257,337,796.03</td>
<td>4.16</td>
</tr>
<tr>
<td>43 Ministry of Works and Transport</td>
<td>2,195,783,881.32</td>
<td>4.05</td>
</tr>
<tr>
<td>61 Ministry of Housing and Urban Development</td>
<td>1,471,359,963.61</td>
<td>2.71</td>
</tr>
<tr>
<td>64 Trinidad and Tobago Police Service</td>
<td>2,166,284,496.99</td>
<td>4.00</td>
</tr>
<tr>
<td>78 Ministry of Social Development and Family Services</td>
<td>4,695,656,311.52</td>
<td>8.66</td>
</tr>
</tbody>
</table>

41 Report of the Auditor General on the Public Accounts of the Republic of Trinidad and Tobago for the Financial Year ended September 30, 2018, pg. 66
http://138.128.179.50/sites/default/files/Auditor%20Generals%20Report%20on%20the%20Public%20Accounts%202018.pdf
| Sub-Total | 49,365,954,057.68 | 91.06 |

The table highlights those areas where expenditure was in excess of one billion dollars and reflects the percentage of total expenditure incurred.
Key Statements from 2018 Standing Finance Committee Debate

During the Standing Finance Committee debate of 2018/2019, the following statement was made in relation to the emphasis of Pensions and Gratuities for fiscal year 2018/2019:

“Pensions and Gratuities is for the provision for the payment of pensions and gratuities to public servants, judges, contract officers, head of missions, persons in the other protective services, fire services, defense force, et cetera.”

- Minister of Finance

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Supplementation of Appropriation for the fiscal year 2019\textsuperscript{43}

During fiscal 2018/2019, Pensions and Gratuities was granted the following supplementations of appropriation:

\textbf{Recurrent Expenditure - $18,000,000}

04/007/10 – Gratuities to Technical and Professional Contract Officers - $18,000,000

The sum is required to facilitate payment of gratuities to Contract Officers employed in the Public Service upon satisfactory completion of their contracts.

\textsuperscript{43} Standing Finance Committee Hansard for the Supplementation of Appropriation for fiscal year 2019, accessed on October 7, 2019:

http://www.ttparliament.org/reports/p11-s4-H-20190510-SFC-R2.pdf
# Pensions and Gratuities Total Allocation as a Percentage of the National Budget for the period 2014 to 2020.

<table>
<thead>
<tr>
<th>Year</th>
<th>Total Allocation</th>
<th>National Budget</th>
<th>Percentage of National Budget</th>
</tr>
</thead>
<tbody>
<tr>
<td>2014</td>
<td>$2,266,688,867.00</td>
<td>$65,020,886,424.00</td>
<td>3.5%</td>
</tr>
<tr>
<td>2015</td>
<td>$2,529,814,227.00</td>
<td>$61,966,922,675.00</td>
<td>4.1%</td>
</tr>
<tr>
<td>2016</td>
<td>$2,819,947,751.00</td>
<td>$56,573,913,053.00</td>
<td>5.0%</td>
</tr>
<tr>
<td>2017</td>
<td>$2,838,086,841.00</td>
<td>$54,883,153,410.00</td>
<td>5.2%</td>
</tr>
<tr>
<td>2018</td>
<td>$3,194,681,503.00</td>
<td>$54,211,726,813.00</td>
<td>5.9%</td>
</tr>
<tr>
<td>2019</td>
<td>$3,357,670,000.00</td>
<td>$54,149,378,860.00</td>
<td>6.2%</td>
</tr>
<tr>
<td>2020</td>
<td>$3,295,000,000.00</td>
<td>$58,058,338,392.00</td>
<td>5.7%</td>
</tr>
</tbody>
</table>

- Total allocation of Pensions and Gratuities as a percentage of the national budget decreased by 0.53% between the fiscal years 2019 and 2020.

---

44 For the Fiscal Years 2014-2018, actual figures were used to calculate total allocation. However, estimates were used to calculate the total allocation for the Fiscal Years 2019 and 2020.
45 Total Allocation for Pensions and Gratuities = Recurrent Expenditure
46 The National Budget = Recurrent Expenditure + Development Programme – Consolidated Fund
Where the Department spends its money

2020 Estimates of Expenditure

The budget allocation of $ 3,295,000,000.00 for Pensions and Gratuities is as follows:

- 04 Current Transfers and Subsidies of the sum $ 3,295,000,000.00 is comprised of:
  - 007 Households / to be accounted for by the Ministry of Finance (Treasury Division);
  - 007 Households / to be accounted for by the Ministry of National Security;
  - 007 Households / to be accounted for by the Trinidad and Tobago Police Service; and
  - 007 Households / to be accounted for by the Ministry of Works and Transport.

Pensions and Gratuities’ total allocation as a percentage of the total Recurrent Expenditure budget is 6%.

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Recurrent Expenditure for Financial year 2020 was estimated at **$3,295,000,000.00**. Comparing this with the allocation in Fiscal Year 2019, there is a decrease of 2%.
## Recent Legislative Development

<table>
<thead>
<tr>
<th>Act No.</th>
<th>Title</th>
<th>Related Bill</th>
<th>Date of Assent</th>
</tr>
</thead>
<tbody>
<tr>
<td>1 of 2016</td>
<td><strong>The Finance Act, 2016</strong>&lt;br&gt;AN ACT to provide for the variation of certain duties and taxes and to introduce provisions of a fiscal nature and for related matters</td>
<td>Progression</td>
<td>21-Jan-2016</td>
</tr>
<tr>
<td>2 of 2016</td>
<td><strong>The Finance (Variation of Appropriation) (Financial Year 2015) Act, 2016</strong>&lt;br&gt;AN ACT to vary the appropriation of the sum the issue of which was authorized by the Appropriation (Financial Year 2015) Act, 2014 and varied by the Finance (Variation of Appropriation) (Financial Year 2015) Act, 2015</td>
<td>Progression</td>
<td>26-Jan-2016</td>
</tr>
<tr>
<td>3 of 2016</td>
<td><strong>The Finance (Variation of Appropriation) (Financial Year 2016) Act, 2016</strong>&lt;br&gt;AN ACT to vary the appropriation of the sum the issue of which was authorized by the Appropriation (Financial Year 2016) Act, 2015</td>
<td>Progression</td>
<td>19-Apr-2016</td>
</tr>
<tr>
<td>7 of 2016</td>
<td><strong>The Finance (No. 2) Act 2016</strong>&lt;br&gt;AN ACT to provide for the variation of certain duties and taxes and to introduce provisions of a fiscal nature and for related matters</td>
<td>Progression</td>
<td>20-Jul-2016</td>
</tr>
<tr>
<td>8 of 2016</td>
<td><strong>The Remedies of Creditors (Amendment) Act, 2016</strong>&lt;br&gt;AN ACT to amend the Remedies of Creditors Act, Chap. 8:09</td>
<td>Progression</td>
<td>23-Sep-2016</td>
</tr>
<tr>
<td>Date</td>
<td>Act</td>
<td>Description</td>
<td>Progression</td>
</tr>
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</tr>
<tr>
<td>9 of 2016</td>
<td><strong>The Appropriation (Financial Year 2017) Act 2016</strong></td>
<td>AN ACT to provide for the service of Trinidad and Tobago for the financial year ending on the 30th day of September, 2017</td>
<td>Progression</td>
</tr>
<tr>
<td>10 of 2016</td>
<td><strong>The Finance (No. 3) Act 2016</strong></td>
<td>AN ACT to provide for the variation of certain duties and taxes and to introduce provisions of a fiscal nature and for related matters</td>
<td>Progression</td>
</tr>
<tr>
<td>2 of 2017</td>
<td><strong>The Finance (Variation of Appropriation)(Financial Year 2016) Act, 2017</strong></td>
<td>AN ACT to vary the appropriation of the sum the issue of which was authorised by the Appropriation (Financial Year 2016) Act, 2015 and varied by the Finance (Variation of Appropriation) (Financial Year 2016) Act, 2016</td>
<td>Progression</td>
</tr>
<tr>
<td>4 of 2017</td>
<td><strong>The Tax Information Exchange Agreements (United States of America) Act, 2017</strong></td>
<td>AN ACT to repeal the Tax Information Exchange Agreements Act and replace it with a Tax Information Exchange Agreements (United States of America) Act which would make provision for the implementation of agreements between Trinidad and Tobago and the United States of America providing for the exchange of information for the purposes of taxation, the validation of the sharing of personal information held by the Board of Inland Revenue or financial institutions and for related purposes</td>
<td>Progression</td>
</tr>
<tr>
<td>5 of 2017</td>
<td><strong>The International Financial Organisations (Corporacion Andina de Fomento)Act, 2017</strong></td>
<td>AN ACT to provide for the membership of Trinidad and Tobago in the Corporación Andina de Fomento (also known as “the Andean Development Corporation”) and for the raising of loans from the Corporación Andina de Fomento (Andean Development</td>
<td>Progression</td>
</tr>
<tr>
<td>Bill Number</td>
<td>Act Title</td>
<td>Description</td>
<td>Progression</td>
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<tr>
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</tr>
<tr>
<td>6 of 2017</td>
<td>The Finance (Variation of Appropriation) (Financial Year 2017) Act, 2017</td>
<td>AN ACT to vary the appropriation of the sum the issue of which was authorised by the Appropriation (Financial Year 2017) Act, 2016</td>
<td>22-May-2017</td>
</tr>
<tr>
<td>13 of 2017</td>
<td>The Appropriation (Financial Year 2018) Act, 2017</td>
<td>AN ACT to provide for the service of Trinidad and Tobago for the financial year ending on the 30th day of September, 2018</td>
<td>31-Oct-2017</td>
</tr>
<tr>
<td>15 of 2017</td>
<td>The Finance Act, 2017</td>
<td>AN ACT to provide for the variation of certain duties and taxes and to introduce provisions of a fiscal nature and for related matters</td>
<td>19-Dec-2017</td>
</tr>
<tr>
<td>3 of 2018</td>
<td>The Finance (Supplementation and Variation of Appropriation) (Financial Year 2018) Act, 2018</td>
<td>AN ACT to supplement and vary the appropriation of the sum the issue of which was authorized by the Appropriation (Financial Year 2018) Act, 2017</td>
<td>21-May-2018</td>
</tr>
<tr>
<td>4 of 2018</td>
<td><strong>The Insurance Act, 2018</strong>&lt;br&gt;AN ACT to repeal and replace the Insurance Act, Chap. 84:01; to reform the law relating to insurance companies; to regulate insurance businesses and privately administered pension fund plans and for other related purposes&lt;br&gt;&lt;br&gt;<a href="http://www.ttparliament.org/legislations/a2018-04g.pdf">Http://www.ttparliament.org/legislations/a2018-04g.pdf</a></td>
<td>Progression</td>
<td>4-Jun-2018</td>
</tr>
<tr>
<td>6 of 2018</td>
<td><strong>The Property Tax (Amendment) Act, 2018</strong>&lt;br&gt;AN ACT to amend the Property Tax Act, Chap. 76:04&lt;br&gt;&lt;br&gt;<a href="http://www.ttparliament.org/legislations/a2018-06g.pdf">Http://www.ttparliament.org/legislations/a2018-06g.pdf</a></td>
<td>Progression</td>
<td>8-Jun-2018</td>
</tr>
<tr>
<td>11 of 2018</td>
<td><strong>The Corporation Tax (Amendment) Act, 2018</strong>&lt;br&gt;AN ACT to amend the Corporation Tax Act, Chap. 75:02&lt;br&gt;&lt;br&gt;<a href="http://www.ttparliament.org/legislations/a2018-11g.pdf">Http://www.ttparliament.org/legislations/a2018-11g.pdf</a></td>
<td>Progression</td>
<td>9-Jul-2018</td>
</tr>
<tr>
<td>16 of 2018</td>
<td><strong>The Appropriation (Financial Year - 2019) Act, 2018</strong>&lt;br&gt;AN ACT to provide for the service of Trinidad and Tobago for the financial year ending on the 30th day of September, 2019&lt;br&gt;&lt;br&gt;<a href="http://www.ttparliament.org/legislations/a2018-16g.pdf">Http://www.ttparliament.org/legislations/a2018-16g.pdf</a></td>
<td>Progression</td>
<td>26-Oct-2018</td>
</tr>
<tr>
<td>Date</td>
<td>Act</td>
<td>Description</td>
<td>Status</td>
</tr>
<tr>
<td>---------</td>
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</tr>
<tr>
<td>18 of 2018</td>
<td><strong>The Income Tax (Amendment) Act, 2018</strong></td>
<td>AN ACT to amend the Income Tax Act</td>
<td>Progression</td>
</tr>
<tr>
<td>19 of 2018</td>
<td><strong>The Finance Act, 2018</strong></td>
<td>AN ACT to provide for the variation of certain duties and taxes and to introduce provisions of a fiscal nature and for related matters</td>
<td>Progression</td>
</tr>
<tr>
<td>20 of 2018</td>
<td><strong>The Miscellaneous Provisions (Proceeds of Crime, Anti-Terrorism and Financial Intelligence Unit of Trinidad and Tobago) Act, 2018</strong></td>
<td>AN ACT to amend the Proceeds of Crime Act, Chap 11:27, the Anti-Terrorism Act, Chap 12:07 and the Financial Intelligence Unit of Trinidad and Tobago Act, Chap 72:01</td>
<td>Progression</td>
</tr>
<tr>
<td></td>
<td></td>
<td><a href="http://www.ttparliament.org/legislations/a2018-20g.pdf">http://www.ttparliament.org/legislations/a2018-20g.pdf</a></td>
<td></td>
</tr>
<tr>
<td>2 of 2019</td>
<td><strong>The Finance (Variation of Appropriation) (Financial Year 2018) Act, 2019</strong></td>
<td>AN ACT to vary the appropriation of the sum the issue of which was authorised by the Appropriation (Financial Year 2018) Act, 2017 and varied by the Finance (Supplementation and Variation of Appropriation) (Financial Year 2018) Act, 2018</td>
<td>Progression</td>
</tr>
<tr>
<td>7 of 2019</td>
<td><strong>The Non-Profit Organisations Act, 2019</strong></td>
<td>AN ACT to provide for the registration of non-profit organisations, the establishment and maintenance of a register of non-profit organisations, the obligations of non-profit organisations and for related matters</td>
<td>Progression</td>
</tr>
<tr>
<td>8 of 2019</td>
<td><strong>The Civil Asset Recovery and Management and Unexplained Wealth Act, 2019</strong></td>
<td>AN ACT to provide for the establishment of the Civil Asset Recovery and Management Agency for the recovery of criminal property through the use of the remedies of restriction in dealings with civil assets restriction and forfeiture of</td>
<td>Progression</td>
</tr>
<tr>
<td></td>
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</tr>
<tr>
<td>No.</td>
<td>Date</td>
<td>Title</td>
<td>Description</td>
</tr>
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<td>-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------</td>
</tr>
<tr>
<td>9</td>
<td>24-May-19</td>
<td>The Finance (Supplementary Appropriation) (Financial Year 2019) Act, 2019</td>
<td>AN ACT to supplement the appropriation of the sum the issue of which was authorised by the Appropriation (Financial Year 2019) Act, 2018 (Act No. 16 of 2018)</td>
</tr>
<tr>
<td>13</td>
<td>25-Jun-19</td>
<td>The Miscellaneous Provisions (Tax Amnesty, Pensions, National Insurance, Central Bank, Companies and Non-Profit Organisations) Act, 2019</td>
<td>AN ACT to provide for a tax amnesty in relation to certain revenue laws and to amend the Retiring Allowances (Legislative Service) Act, Chap. 2:03; the President’s Emoluments Act, Chap. 2:50; the Prime Minister’s Pensions Act, Chap. 2:51; the Judges Salaries and Pensions Act, Chap. 6:02; the National Insurance Act, Chap. 32:01; the Central Bank Fourth Session Eleventh Parliament Republic of Trinidad and Tobago REPUBLIC OF TRINIDAD AND TOBAGO Act No. 13 of 2019 [L.S.] Legal Supplement Part A to the “Trinidad and Tobago Gazette”, Vol. 58, No. 90, 27th June, 2019 Act, Chap. 79:02; the Companies Act, Chap. 81:01; and the Non-Profit Organisations Act, 2019 (Act No. 7 of 2019)</td>
</tr>
</tbody>
</table>
General Useful Information

- Ministry of Finance, INDIA: http://finmin.nic.in/
- Ministry of Finance, DANISH, UK: https://uk.fm.dk/
- The Treasury, NEW ZEALAND http://www.treasury.govt.nz/