Head 64: Trinidad and Tobago Police

A summary of the Trinidad and Tobago Police Service’s Expenditure, Divisions and Projects
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About this Guide

This guide provides a summary of expenditure for the Trinidad and Tobago Police Service (TTPS) for the period 2013-2019. It provides Members of Parliament and stakeholders with an overview of the Ministry’s responsibilities. The primary purpose of this guide is to consolidate the information contained within the various Budget Documents pertaining to the Trinidad and Tobago Police Service, and provide readers with an analysis of same. This guide is based primarily on:

- the Draft Estimates of Recurrent Expenditure;
- the Estimates of Development Programme;
- the Public Sector Investment Programme; and
- the Auditor General’s Report on the Public Accounts of the Republic of Trinidad and Tobago for the fiscal year 2017.
Division Overview

Vision
To make every place in Trinidad and Tobago safe.

Mission
In partnership with the citizens of Trinidad and Tobago, we provide for safe and secure communities and other places through professional policing, focused leadership and consistent, high quality service.

Minister: The Honourable Stuart Young, MP

Accounting Officer: Captain Gary Griffith - Commissioner of Police

The Trinidad and Tobago Police Service is a civil and para-military body which functions in accordance with the Police Service Act Chapter 15:01. TTPS was established to safeguard the rights and freedoms of the citizens of Trinidad and Tobago, while maintaining social order. There are over 6500 Police Officers within varying ranks of the TTPS, as well as Special Reserved Police Officers who support the mandate of the Service.¹

The Trinidad and Tobago Police Service is charged with:

- The Maintenance of Law and Order
- Prosecution of Offenders,²
- Prevention and Detection of Crime

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¹ Trinidad and Tobago Police Service, accessed on September 3, 2018: [http://www.ttps.gov.tt/About-TTPS](http://www.ttps.gov.tt/About-TTPS)
² Trinidad and Tobago Police Service, accessed on September 3, 2018: [http://www.ttps.gov.tt/About-TTPS/Our-Foundation](http://www.ttps.gov.tt/About-TTPS/Our-Foundation)
Divisions, Branches, Squads and Units

The TTPS is organized into nine (9) Divisions and eighteen (18) Branches, Squads and Units:

- Anti-Kidnapping Squad
- Court and Process Branch
- Crime Scene Investigation
- Finance Branch
- Fraud Squad
- Homicide Bureau
- Inter-Agency Task Force
- Modus Operandi Unit
- Organized Crime Narcotics and Firearms Unit
- Planning and Development Unit
- Police Armour Shop
- Police Band
- Stolen Vehicles Squad
- Audio Visual Unit
- Community Police Secretariat
- Crime and Problem Analysis Branch
- Criminal Investigation Division and Criminal Records Office
- Financial Investigations Branch
- Guard and Emergency Branch
- Human Resource Branch
- Interpol
- Mounted and Canine Branch
- Photography Section
- Police Academy
- Police Complaints
- Special Reserve Police
- Special Branch
- Transport and Telecom Branch

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3Trinidad and Tobago Police Service, accessed on September 3, 2018: [http://www.ttps.gov.tt/About-TTPS/Branches](http://www.ttps.gov.tt/About-TTPS/Branches)
Key Statements from 2017 Standing Finance Committee Debate

During the Standing Finance Committee debate of 2017, the following statement was made in relation to the emphasis of the Ministry of National Security for fiscal year 2017/2018:

“…these allocations would be used to deal with institutional strengthening throughout the length and breadth of the national security, capacity-building, personnel development, infrastructure maintenance and construction, and we intend to align these expenditure through the five strategic pillars of prediction, deterrence, detection, prosecution and rehabilitation.”

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Where the TTPS spends its money

2018-2019 Estimates of Expenditure

The budget allocation of $2,244,745,000.00\(^5\) for the Ministry of National Security is comprised of:

- The Draft Estimates of Recurrent Expenditure in the sum of $2,120,000,000.00;
- The Draft Estimates of Development Programme in the sum of $124,745,000.00
  - Consolidated Fund in the sum of $56,150,000.00; and
  - Infrastructure Development Fund\(^6\) of the sum $68,595,000.00.

The Estimates of Recurrent Expenditure include:

- 01 Personnel Expenditure - $1,754,559,000.00;
- 02 Goods and Services - $327,171,000.00;
- 03 Minor Equipment Purchases $22,950,000.00; and
- 04 Current Transfers and Subsidies $15,320,000.00.

The Trinidad and Tobago Police Service:

- Total allocation as a percentage of National Budget = 4.0%
- Recurrent Expenditure as a percentage of the total Recurrent Expenditure budget is = 4.0%
- Consolidated Fund allocation as a percentage of the total Consolidated Fund allocation is = 2.3%
- Infrastructure Development Fund allocation as a percentage of the total Infrastructure Development Fund is = 2.4%

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6 Head 18 – Ministry of Finance, Sub-Head 04 – Current Transfers and Subsidies, Sub-Item 11- Infrastructure Development Fund (IDF) (Infrastructure Development Fund allocation is part of the Ministry of Finance allocation for the financial year. Therefore, the total recurrent expenditure for the Ministry of National Security does not include IDF funding.)
Summary of Recurrent Expenditure for the period 2013 – 2019

<table>
<thead>
<tr>
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<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>01 Personnel Expenditure</td>
<td>$1,508,584,239.00</td>
<td>$1,496,070,798.00</td>
<td>$1,529,854,948.00</td>
<td>$1,883,352,480.00</td>
<td>$2,170,095,840.00</td>
<td>$1,795,336,000.00</td>
<td>$1,754,559,000.00</td>
</tr>
<tr>
<td>02 Goods and Services</td>
<td>$396,237,810.00</td>
<td>$386,731,075.00</td>
<td>$470,699,882.00</td>
<td>$398,521,294.00</td>
<td>$352,712,984.00</td>
<td>$315,786,000.00</td>
<td>$327,171,000.00</td>
</tr>
<tr>
<td>03 Minor Equipment Purchases</td>
<td>$38,980,630.00</td>
<td>$23,691,883.00</td>
<td>$72,425,818.00</td>
<td>$43,707,453.00</td>
<td>$20,752,589.00</td>
<td>$27,743,000.00</td>
<td>$22,950,000.00</td>
</tr>
<tr>
<td>04 Current Transfers and Subsidies</td>
<td>$17,793,935.00</td>
<td>$26,267,752.00</td>
<td>$28,731,224.00</td>
<td>$17,484,649.00</td>
<td>$18,322,361.00</td>
<td>$15,441,000.00</td>
<td>$15,320,000.00</td>
</tr>
</tbody>
</table>
2019 Estimates

- 01 Personnel Expenditure: 82.8%
- 02 Goods and Services: 15.4%
- 03 Minor Equipment Purchases: 1.1%
- 04 Current Transfers and Subsidies: 0.7%
The allocation of staff expenditure for the year 2018/2019 is $1,840,859,000.00, which represents a decrease of approximately 2.0% from the last fiscal year 2017/2018. The diagram provides a breakdown of all expenditure related to staff from 2017 – 2019 (estimates).

Analysis of Summary of Expenditures

Recurrent Expenditure refers to the payments for expenses which are incurred during the day-to-day operations of the Department for Personnel Expenditure, Goods and Services, Minor Equipment Purchases and Current Transfers and Subsidies. Recurrent Expenditure for Fiscal Year 2018/2019 is $2,120,000,000.00. This represents 4.0% of the total Recurrent Expenditure for the financial year 2018/2019.

- The proportion of Total Recurrent Expenditure allocated to the TTPS was on an upward trajectory over the period 2013 - 2017, peaking at 4.8% in fiscal year 2016/2017. However, Fiscal Year 2018/2019, has been the second consecutive year with an allocation of 4.0%.

- The largest portion of the TTPS’s allocation has consistently gone to the Sub-Head of Personnel Expenditure. This figure has ranged between 73% – 85% of the TTPS’s Recurrent Expenditure for the years 2013 to 2019 with fiscal year 2017, receiving the highest allocation at 85%. The current estimate represents 82.8% of the total allocation.

- The smallest portion of the allocation has consistently been to Current Transfers and Subsidies, ranging between 0.7% – 1.0% over the period 2013 to 2019. The current estimate represents 0.7% of the total allocation.

- The allocation to Goods and Services, as the second largest portion of the allocation, has consistently ranges between 15% – 20% over the period 2013 to 2019. The current estimate represents 15.4% of the total allocation.

- The current estimated allocation to Minor Equipment Purchases represents approximately 1.1% of the total recurrent allocation.
Summary of Development Programme Expenditure for the period 2013-2019

Development Programme is capital expenditure aimed at improving and enhancing development in different areas of Trinidad and Tobago which includes; human resources, economic and social development.

The Public Sector Investment Programme (PSIP), which represents the capital expenditure component of the National Budget, is the instrument used by Government to effect its vision and policies. It is a budgeting and strategic planning tool made up of projects and programmes, designed to realise the goals set out in the Government’s overarching policy.

The PSIP budget document provides a detailed description of the programmes and projects and includes a review of the implementation of projects and programmes in the previous financial year and highlights the major projects and programmes to be implemented in the upcoming financial year.

- The Public Sector Investment Programme is intended to achieve:
  - the country’s social and economic development goals; and
  - enhance the quality of life of all citizens.

The allocation to the Trinidad and Tobago Police Service for development programmes and projects for fiscal year 2018/2019 = $124,745,000.00. These funds are presented in two parts as follows:

- Funds disbursed directly from the Consolidated Fund = $56,150,000.00 and represent (45%) of the total allocation to the Police Service; and
- Funds disbursed from the Infrastructure Development Fund = $68,595,000.00 and represent (55%) of the total allocation to the Police Service.
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<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>004 Social Infrastructure - Consolidated Fund</td>
<td>$135,604,257.00</td>
<td>$78,960,747.00</td>
<td>$36,297,824.00</td>
<td>$22,788,604.00</td>
<td>$24,327,215.00</td>
<td>$19,428,800.00</td>
<td>$32,150,000.00</td>
</tr>
<tr>
<td>005 Multi-Sectoral and Other Services - Consolidated Fund</td>
<td>$7,232,822.00</td>
<td>$22,576,777.00</td>
<td>$16,976,894.00</td>
<td>$22,290,112.00</td>
<td>$8,843,404.00</td>
<td>$8,900,000.00</td>
<td>$24,000,000.00</td>
</tr>
<tr>
<td>004 Social Infrastructure - Infrastructure Development Fund</td>
<td>$149,742,405.00</td>
<td>$181,444,029.00</td>
<td>$41,188,611.00</td>
<td>$72,998,413.00</td>
<td>$42,940,678.00</td>
<td>$41,117,286.00</td>
<td>$68,595,000.00</td>
</tr>
<tr>
<td>Total</td>
<td>$292,579,484.00</td>
<td>$282,981,553.00</td>
<td>$94,463,329.00</td>
<td>$118,077,129.00</td>
<td>$76,111,297.00</td>
<td>$69,446,086.00</td>
<td>$124,745,000.00</td>
</tr>
</tbody>
</table>

Summary of Development Programme Expenditure for the Period 2013-2019
### The TTPS’s total allocation as a percentage of the National Budget for the period 2013 to 2019

<table>
<thead>
<tr>
<th>Year</th>
<th>Total Allocation</th>
<th>National Budget</th>
<th>Percentage of National Budget</th>
</tr>
</thead>
<tbody>
<tr>
<td>2012</td>
<td>$1,533,426,355.00</td>
<td>$55,718,271,573.00</td>
<td>2.8%</td>
</tr>
<tr>
<td>2013</td>
<td>$2,104,433,693.00</td>
<td>$59,174,226,196.00</td>
<td>3.6%</td>
</tr>
<tr>
<td>2014</td>
<td>$2,034,299,032.00</td>
<td>$65,020,886,424.00</td>
<td>3.1%</td>
</tr>
<tr>
<td>2015</td>
<td>$2,154,986,590.00</td>
<td>$61,966,922,675.00</td>
<td>3.5%</td>
</tr>
<tr>
<td>2016</td>
<td>$2,388,144,592.00</td>
<td>$56,573,913,053.00</td>
<td>4.2%</td>
</tr>
<tr>
<td>2017</td>
<td>$2,595,054,393.00</td>
<td>$54,883,153,410.00</td>
<td>4.7%</td>
</tr>
<tr>
<td>2018</td>
<td>$2,182,634,800.00</td>
<td>$54,330,404,592.00</td>
<td>4.0%</td>
</tr>
<tr>
<td>2019</td>
<td>$2,176,150,000.00</td>
<td>$55,582,977,415.00</td>
<td>3.9%</td>
</tr>
</tbody>
</table>

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8 For the Fiscal Years 2013-2017, actual figures were used to calculate the total allocation. However, estimates were used to calculate the total allocation for the Fiscal Years 2018 and 2019.

9 Total Allocation for the Trinidad and Tobago Police Service = Recurrent Expenditure + Consolidated Fund Expenditure

10 The National Budget = Total Recurrent Expenditure + Development Programme Expenditure Consolidated Fund
Trinidad and Tobago Police Service

Expenditure Control

- The Vehicles Management Corporation of Trinidad and Tobago (VMCOTT) is the authorized company to carry out repairs and maintenance of vehicles for the Police Service. Amounts totalling $4,441,148.15 representing 42% of total expenditure under Maintenance of Vehicles was paid to a private contractor. A contract was not produced for audit. Further, it was noted that VMCOTT provided services for only 6% of total expenditure.

Documents not Produced

- Contract agreements for 17 service providers totalling $10,623,023.76, were not produced for audit. This contravened Financial Regulation 8(l).

Expansion of the Homicide Area East

- A contract agreement with a construction firm for works totaling $1,119,788.88, was not produced for audit. This Firm was not one of the companies included on the List of Qualified Contractors provided by the Procurement Unit.

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# Noteworthy Development Programme Estimates in 2018-2019

The table below lists the projects that have been noted due to uncharacteristic variances in estimates for funding: 12

<table>
<thead>
<tr>
<th>Sub-head /Item /Sub-item /Group /Project Desc.</th>
<th>Project</th>
<th>2018 Estimates</th>
<th>2018 Revised Estimates</th>
<th>2019 Estimates</th>
</tr>
</thead>
<tbody>
<tr>
<td>09-004-12-B-038 Establishment of new facilitates for Traffic and Highway Patrol Branch</td>
<td>$500,000.00</td>
<td>$0.00</td>
<td>$1,500,000.00</td>
<td></td>
</tr>
<tr>
<td>09-005-06-A-001 Development of a computer system for the Police Service</td>
<td>$8,000,000.00</td>
<td>$8,000,000.00</td>
<td>$20,000,000.00</td>
<td></td>
</tr>
<tr>
<td>09-005-06-A-003 Transformation of the Police Service</td>
<td>$1,000,000.00</td>
<td>$900,000.00</td>
<td>$4,000,000.00</td>
<td></td>
</tr>
</tbody>
</table>

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**Status of New Projects from the Financial Year 2016-2017**

The following are projects identified as “New Projects” that received funding in the 2016/2017 financial year:

<table>
<thead>
<tr>
<th>Sub-head /Item /Sub-item /Group /Project Desc.</th>
<th>Project -Item</th>
<th>2018 Estimates</th>
<th>2018 Revised Estimates</th>
<th>2019 Estimates</th>
</tr>
</thead>
<tbody>
<tr>
<td>004-12B-043</td>
<td>Upgrade of Armoury and Ammunition Bunker- Police Training Academy</td>
<td>$0.00</td>
<td>$285,000.00</td>
<td>$0.00</td>
</tr>
<tr>
<td>004-12B-044</td>
<td>Construction of Additional Dormitories-Police Training Academy</td>
<td>$0.00</td>
<td>$0.00</td>
<td>$1,000,000.00</td>
</tr>
<tr>
<td>004-12B-045</td>
<td>Expansion of Valencia Police Station</td>
<td>$1,000,000.00</td>
<td>$0.00</td>
<td>$800,000.00</td>
</tr>
<tr>
<td>004-12B-046</td>
<td>Purchase of Vehicles for the Police Service</td>
<td>$1,500,000.00</td>
<td>$1,000,000.00</td>
<td>$2,000,000.00</td>
</tr>
<tr>
<td>004-12B-047</td>
<td>Purchase of Equipment for the Police Service</td>
<td>$4,500,000.00</td>
<td>$2,500,000.00</td>
<td>$4,000,000.00</td>
</tr>
<tr>
<td>004-12B-048</td>
<td>Establishment of Juvenile Booking Station</td>
<td>$2,000,000.00</td>
<td>$1,500,000.00</td>
<td>$500,000.00</td>
</tr>
<tr>
<td>004-12B-049</td>
<td>Upgrade of Administrative Offices, Tobago</td>
<td>$500,000.00</td>
<td>$612,000.00</td>
<td>$0.00</td>
</tr>
<tr>
<td>004-12B-050</td>
<td>Expansion of Facilities for Homicide, Cumuto</td>
<td>$900,000.00</td>
<td>$800,000.00</td>
<td>$700,000.00</td>
</tr>
</tbody>
</table>

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**Status of New Projects from the Financial Year 2017-2018**

The following are projects identified as “New Projects” that received funding in the 2017/2018 financial year:

<table>
<thead>
<tr>
<th>Sub-head /Item /Sub-item /Group /Project Desc.</th>
<th>Project -Item</th>
<th>2018 Estimates</th>
<th>2018 Revised Estimates</th>
<th>2019 Estimates</th>
</tr>
</thead>
<tbody>
<tr>
<td>004-12B-051</td>
<td>Supplemental works – Phase 1 Police Stations</td>
<td>$400,000.00</td>
<td>$200,000.00</td>
<td>$0.00</td>
</tr>
<tr>
<td>004-12B-052</td>
<td>Refurbishment of aa Residential Headquarters – San Fernando</td>
<td>$500,000.00</td>
<td>$250,000.00</td>
<td>$0.00</td>
</tr>
<tr>
<td>004-12B-053</td>
<td>Establishment of Divisional Property Rooms</td>
<td>$500,000.00</td>
<td>$500,000.00</td>
<td>$1,000,000.00</td>
</tr>
<tr>
<td>004-12B-054</td>
<td>Upgrade of Traffic and Highway Patrol Divisional Offices</td>
<td>$193,000.00</td>
<td>$193,000.00</td>
<td>$500,000.00</td>
</tr>
<tr>
<td>004-12B-055</td>
<td>Establishment of Facilities for Divisional Command Centres</td>
<td>$1,000,000.00</td>
<td>$0.00</td>
<td>$1,000,000.00</td>
</tr>
</tbody>
</table>

The following new projects that received funding in the 2018/2019 financial year:

<table>
<thead>
<tr>
<th>Sub-head /Item /Sub-item /Group /Project Desc.</th>
<th>Project -Item</th>
<th>2019 Estimate</th>
</tr>
</thead>
<tbody>
<tr>
<td>004-12B-056</td>
<td>Social Work Unit East</td>
<td>$500,000.00</td>
</tr>
<tr>
<td>004-12B-057</td>
<td>Upgrade of Detention Cells at Police Stations</td>
<td>$2,000,000.00</td>
</tr>
<tr>
<td>004-12B-058</td>
<td>Upgrade of Facilities – Anti-Kidnapping Unit</td>
<td>$1,000,000.00</td>
</tr>
<tr>
<td>004-12B-059</td>
<td>Expansion of Polygraph Suites</td>
<td>$1,500,000.00</td>
</tr>
<tr>
<td>004-12B-060</td>
<td>New Facilities – CCTV Unit, Tobago</td>
<td>$850,000.00</td>
</tr>
</tbody>
</table>

# Major Programmes and Development for the Period 2017 to 2019

The following table shows a list of the significant expenditure items, based on the proportion of the budgetary allocation assigned\(^\text{16}\).

<table>
<thead>
<tr>
<th>Development Programme 2019</th>
<th>Projects</th>
<th>2017 Actual</th>
<th>2018 Revised Estimate</th>
<th>2019 Estimate</th>
</tr>
</thead>
<tbody>
<tr>
<td>09-005-06-A-001</td>
<td>Development of a computer system for the Police Service</td>
<td>$8,494,387.00</td>
<td>$8,000,000.00</td>
<td>$20,000,000.00</td>
</tr>
<tr>
<td>64-004-12-B (IDF)</td>
<td>Police Service Construction Projects (Total)</td>
<td>$42,940,678.00</td>
<td>$41,117,286.00</td>
<td>$68,595,000.00</td>
</tr>
</tbody>
</table>

### Inquiry Topic

**On the Final Report of the Police Manpower Audit Committee**

<table>
<thead>
<tr>
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</thead>
<tbody>
<tr>
<td>Laid</td>
<td>Outstanding</td>
<td>2</td>
<td>The establishment of a Police Inspectorate resident within the transformed Police Service Commission to: a) independently assess the service delivery efficacy of the TTPS; b) promote good community-Police relations; c) encourage a human rights culture within the TTPS d) promote accountability and transparency in the TTPS</td>
</tr>
<tr>
<td></td>
<td></td>
<td>3</td>
<td>The application of principles, processes and tools from Industrial Psychology, Organisational Behaviour and Human Resource Management to source, screen and place new recruits to ensure that the most suitable candidates are chosen and subsequently placed into targeted entry level Officer roles.</td>
</tr>
<tr>
<td></td>
<td></td>
<td>4</td>
<td>A review of the entry requirements to become a Police Constable, as well as the considerations of alternative routes to enter the Service including the provision of support to the TTPS as Consultant/Contractor</td>
</tr>
<tr>
<td></td>
<td>The development, as a matter of urgency, of a TTPS-wide Competency Based Human Resource Management Framework</td>
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<tr>
<td>---</td>
<td>--------------------------------------------------------------------------------------------------------</td>
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<tr>
<td>7</td>
<td>For all ranks above Sergeant, the TTPS should adopt the use of a Development Centre approach for ongoing training and development as well as needs analysis</td>
<td></td>
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</tr>
<tr>
<td>9</td>
<td>Continuous psychometric assessments be done on all Officers at five (5) year intervals</td>
<td></td>
<td></td>
</tr>
<tr>
<td>10</td>
<td>The discipline system within the TTPS should be reviewed with a view to establishing a modern and effective system. Key aspects of the new system should be earlier remedial interventions and the stronger application and utilization of a code of conduct</td>
<td></td>
<td></td>
</tr>
<tr>
<td>11</td>
<td>The urgent establishment of a comprehensive Code of Conduct of the TTPS that clearly defines the expected behaviours and moral principles of a Police Officer</td>
<td></td>
<td></td>
</tr>
<tr>
<td>12</td>
<td>The establishment of a Professional Standards Division for the conduct of internal investigations into matters of conduct involving Police Officers. The Officers within this Division should be exclusive to this Division</td>
<td></td>
<td></td>
</tr>
<tr>
<td>14</td>
<td>The process of promotion within the TTPS should be reviewed to ensure that it is based on fair and open competition and grounded in merit</td>
<td></td>
<td></td>
</tr>
<tr>
<td>15</td>
<td>Customer Service Guidelines should be developed to standardise the delivery of service across the TTPS</td>
<td></td>
<td></td>
</tr>
</tbody>
</table>
General Useful Information

- India Police Service, INDIA: http://mha1.nic.in/ips/ips_home.htm
- Police, UK: https://www.police.uk/
- Jamaica Constabulary Force, Jamaica: https://www.jcf.gov.jm/
- Royal Barbados Police Forces, Barbados: http://www.interpol.int/Member-countries/Americas/Barbados